



A Crosswalk of ACA Provisions with Proposed Language Under the House American Health Care Act and the Senate Better Care Reconciliation Act.

This chart summarizes major provisions included in the 2010 Patient Protection and Affordable Care Act (ACA), provisions included in the American Health Care Act (AHCA) passed by the House on May 4, 2017 as well as preliminary analysis of the Senate Better Care Reconciliation Act discussion draft as released on June 22, 2017.

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| Enforcement to expand coverage | | | |
| Coverage Requirements | | | |
| Individual Mandate | Requires all U.S. citizens and legal residents to have health coverage. Assesses a tax penalty on those lacking coverage. | Effective elimination of mandate by setting penalty amount at \$0. Retroactive to January 1, 2016. | Same as AHCA |
| Employer Mandate | Requires all employers with more than 200 employees to automatically enroll employees in health insurance plans (opt out is available for employees). All employers with more than 50 employees are assessed a fee if they have at least one employee who receives a premium tax credit. | Effective elimination of mandate by setting penalty amount at \$0. Retroactive to January 1, 2016. | Same as AHCA |
| Continuous Coverage | | Institutes continuous coverage requirement. Assesses a 30 % late-enrollment surcharge on top of premiums for individuals that have more than 63 continuous days during which they did not have credible coverage over the prior 12 months. The surcharge discontinues after the end of the plan year for which the person enrolled in coverage. Beginning in plan year 2018 for special enrollments, and plan year 2019 open enrollment. | No provision included in discussion draft |

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| Private Market Reforms and Assistance | | | |
| Affordability Assistance | | | |
| <p>Advance, refundable, income-based premium tax credits</p> | <p>Refundable credits, which can be paid in advance, are given to individuals and families with incomes between 100-400% of the FPL to be used for the purchase of a qualified health plan (QHP) through a state or federal health insurance exchange. Sliding fee scale based on income determines amount of premium tax credit.</p> | <p>Repealed.</p> <p>Effective in 2020.</p> <p>Adds an age-rating factor to PTC credit calculations in 2019.</p> <ul style="list-style-type: none"> Increases amount of PTC allocated to individuals up to age 39 that are between 150-400% FPL Increases amount of PTC allocated to individuals age 40-49 between 250-400% FPL Lowers PTC allocated to individuals age 50+ between 150-400% FPL <p>Effective in 2019</p> <p><i>Flexibility over use of tax credits.</i></p> <ul style="list-style-type: none"> Credits can be used to purchase catastrophic coverage Credits can be used to purchase qualified health plans (i.e., covering essential health benefits) sold outside of the exchange, but are not advance-payable for such plans. Credits cannot be used to purchase short term policies Credits cannot be used to purchase grandfathered or grandmothered individual health insurance policies sold outside of the exchange. | <p>Advanceable premium tax credits available</p> <p>Eligibility changes:</p> <ul style="list-style-type: none"> Income eligibility: 0% up to 350% FPL Lawfully present aliens are no longer eligible; qualified aliens (per the Personal Responsibility and Work Opportunity Reconciliation Act of '96 are eligible Individuals with access to any employer-sponsored coverage are not eligible <p><i>Changes to calculating tax credits</i></p> <p>Adjusted based on age, income and by rating area to accommodate geographic variation in prices.</p> <p><i>Changes QHP requirements</i></p> <p>Tax credits no longer available for 2nd lowest cost silver plan; now available for QHP with 58% actuarial value with a premium that is median in that rating area.</p> <p>Effective in 2020</p> |

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| | | <ul style="list-style-type: none"> Credits cannot be used for plans that cover abortion. <p style="text-align: right;">Effective in 2018</p> | |
| Advance, refundable <u>age-adjusted</u> premium tax credits | | <p>Institutes advanceable refundable credits scaled, based on age, as follows:</p> <ul style="list-style-type: none"> \$2,000 <30 \$2,500 30-39 \$3,000 40-49 \$3,500 50-59 \$4,000 60+ <p><i>Income adjustment.</i> Credit amount phases down by 10% for every \$1000 increase of income over \$75,000 (\$150,000 for couples). Credits are capped at \$14,000 per year per family.</p> <p><i>Family composition.</i> Credits can be claimed by up to the five oldest members of a household. Married individuals must file jointly to claim a credit.</p> <p><i>Credit adjustment.</i> Credits are indexed annually based on 1% above the consumer price index (CPI +1%). Eligible individuals may not have access to government insurance or employer coverage.</p> <p><i>HRA adjustment.</i> Individuals enrolled in a small employer health reimbursement account (HRA) will have credits reduced by the amount that is contributed to the HRA.</p> | <p>Consumers pay from 2% - 16.2% of income for coverage</p> <ul style="list-style-type: none"> Those with income up to 150% FPL pay 2% limit, regardless of age For those with income 151%+ FPL, older individuals are required to contribute more than younger individuals <p>(See Summary of Senate Funding Provisions for detailed chart)</p> <p style="text-align: right;">Effective in 2020</p> |

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| | | <p><i>Flexibility over use of tax credits.</i></p> <ul style="list-style-type: none"> • Credits cannot be used to purchase grandfathered or grandmothered plans • Credits cannot be used to purchase short term policies • Credits cannot be used for plans that cover abortion. • Credits can be used to purchase major medical health insurance • Credits can be used to purchase unsubsidized COBRA coverage. <p>Effective in 2020.</p> | |
| Cost Sharing Reduction (CSR) | Direct reimbursement given to issuers, available for individuals with income between 100-250% FPL who enroll in a Silver-level QHP. CSRs increase the actuarial value of coverage so it is equal to a Gold or Platinum plan. | Repealed. Effective in 2020. | Funds CSRs for two years; repeals in 2020 |
| Excess advance payments | Requires households who receive excess APTC to return excess funds. Limits the amount of excess payments to be returned in the case of households below 400% FPL. | Repeals payment limits for households below 400% FPL. Effective in 2018-2019. | Repeals payment limit for households below 400% FPL Effective in 2018 |

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| Small employer tax credit | Provides small employers (up to 25 employees) with a temporary tax credit for purchase of health insurance (up to 50% of employer contribution if employer contributes at least 50% of premium costs). | Repealed. Effective in 2020. Restricts small business tax credits so they cannot be used for plans that cover elective abortions. Effective 2018-19. | Same as AHCA Creates Small Business Risk Sharing Pools regulated by Federal government |
| Issuer Requirements, Insurance Standards and Consumer Protections | | | |
| Issuer taxes | <i>Health insurance tax.</i> Imposes an annual fee on health insurance of a base rate, grown to reflect growth of premium rates. Fee is reduced for non-profit issuers. <i>Cadillac tax.</i> Imposes an excise tax on insurers of employer-sponsored health plans with aggregate values that exceed \$10,200 for individual coverage and \$27,500 for family coverage (indexed based on the consumer price index for urban consumers). Implementation of the tax has been repeatedly delayed, with implementation now slated for 2020. | Repealed Effective 2018. Postpones effective date of the Cadillac tax until after December 31, 2024. | Same as AHCA Postpones effective date until January 1, 2026. |
| Qualified Health Plan (QHP) | Defines a QHP as a health insurance plan that meets certain parameters set forth by the ACA including limits on cost-sharing, provision of essential health benefits, and provides minimum essential coverage. | Repeals language associating QHPs with standards set by the health insurance exchanges including requirements that QHPs be certified or recognized by the exchange through which they are offered and regulations developed under section 1311(d) | Allows states to waive essential health benefits, out of pocket maximums and coverage through the exchange. Same provisions regarding abortion coverage as |

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| | | <p>by the Secretary or exchanges.</p> <p>Repeals requirement that QHPs offer at least one QHP at the silver-level and one plan at the gold level in an exchange.</p> <p>Clarifies that a QHP does not have to be offered through an exchange.</p> <p>Mandates that QHPs cannot include coverage for abortions, other than when necessary to save the life of the mother.</p> <p>Prohibits grandmothers or grandfathered health plans from being considered QHPs.</p> <p>Repeals prohibition that catastrophic plans may qualify as QHPs.</p> | <p>AHCA.</p> <p>Effective in 2018</p> |
| Medical loss ratio | Requires most insurance companies that cover individuals and small businesses to spend at least 80% of their premium income on health care claims and quality improvement. The remaining 20% may be allocated to administrative and marketing costs and plan profits. | No change. | Federal standard repealed and state option to set. Effective January 1, 2019 |
| Limits to consumer spending | <p>Institutes limits on out-of-pocket spending.</p> <p>Eliminates annual and lifetime limits on</p> | No change. | Allows states to waive out of pocket maximums |

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| | <p>spending for services considered Essential Health Benefits (EHB) (see below).</p> <p>Eliminates of cost-sharing for preventive services defined by the U.S. Preventive Services Task Force.</p> <p>Requires plans to charge in-network rates for emergency services rendered at out-of-network facilities.</p> | Annual and lifetime EHB limit may be affected by states that waive EHB requirements (see below). | |
| Extension of dependent coverage | Requires employer-sponsored insurance plans to offer employees' dependents health coverage up to age 26. | No change. | No change. |
| Guaranteed offerings | <p><i>Guaranteed issue.</i> Requires health plans to offer coverage to any eligible applicant regardless of health status, including those with pre-existing conditions.</p> <p><i>Ban on rescissions.</i> Prohibits issuers from revoking coverage other than in cases of fraud or intentional misrepresentation of facts.</p> | <p>No change.</p> <p>No change.</p> | <p>No change</p> <p>No change</p> |
| Non-discrimination standards | Prohibits discrimination on the basis of race, color, national origin, sex, age, or disability for health programs or activities funded by federal Health and Human | No change. | No change |

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| | Services Administration (HHS) and by issuers offering coverage in the health insurance marketplace. | | |
| Plan value/design | <p><i>Essential Health Benefits.</i> Requires QHPs to offer a package of essential health benefits (EHB) that cover a comprehensive set of services defined within 10 benefit categories, which include mental health and substance abuse services.</p> <p><i>Actuarial values.</i> Establishes four standard tiers of health insurance based on actuarial values (60%, 70%, 80% and 90% of expected costs). The tiered system sets the minimum amount of coverage individuals must purchase to receive tax credits and sets benchmarks for premium and cost sharing subsidies.</p> | <p><i>Essential Health Benefits.</i> Allows states to apply for a waiver to define their own EHBs.</p> <p>Effective in 2020</p> <p>Repealed.</p> <p>Effective in 2020.</p> | <p>Same as AHCA.</p> <p>Establishes an actuarial value of 58% to receive tax credits.</p> <p>Effective in 2018</p> |
| Rating bands | Issuers offering health plans through the marketplaces may only rate (or price) their products based on age (3:1 ratio), tobacco use (1.5:1 ratio), geographic area, or family size. As described above, the law explicitly prohibits rating factors related to medical underwriting (i.e. a consumer's health condition). | <p><i>Age rating.</i> Widens age rating ratio to 5:1; provides state flexibility to set own ratios. States may submit a waiver application to set a wider age ratio.</p> <p>Effective in 2018.</p> <p><i>Community rating.</i> States may apply to waive prohibitions on medical underwriting for individuals that do not maintain continuous coverage.</p> | <p><i>Age rating:</i> Widens age rating to 5:1; states may vary.</p> <p>Effective in 2019</p> |

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| | Prohibits issuers from charging different premiums to individuals based on gender or health status. | Effective for SEPs in 2018; otherwise, effective in 2019. | |
| Rate review | Requires state/ federal review of any premium increases in excess of 10% over the prior year. Requires state to report on premium trends and offer recommendations for plans that should be excluded from the marketplace. Provides grants to states to support the rate review program. | No change. | No change. |
| Network adequacy | Requires marketplace plans to offer a sufficient choice of providers—meaning an adequate number and mix of provider types (including mental health and substance abuse providers) to assure accessibility of services without unreasonable delay. Networks must include essential community providers that serve predominantly low-income, medically underserved individuals, such as federally qualified health centers. | No change. | No change. |
| Provider directories | Mandates issuers to develop provider directories and to post accurate information about provider availability and networks. | No change. | No change. |
| Merged markets | Permits states to merge individual and small group markets. | No change. | No change. |

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| Single risk pool | Requires issuers to consider all plans sold in a state's individual market as part of a single risk pool, whether the plans exist on or off an exchange. | No change. | No change. |
| Coverage appeals | Establishes an avenue for consumers to appeal coverage denials to the insurer and be guaranteed the right to an independent external review. | No change. | No change. |
| Prescription drug benefits | Prescription drugs are included as one of the 10 EHBs. The ACA requires private plans and plans covering the Medicaid expansion population to cover all 10. | No change. States may apply for a waiver to redefine EHB, which could include a change in prescription drug inclusion as an EHB. | |
| | A tax on drug manufacturers and importers is created as part of the ACA funding mechanism, and the ACA gives manufacturers 12 years of exclusive use before generics can be developed. | Repealed. Effective as of December 31, 2017. | Same as AHCA |
| | The ACA includes provisions to close the Medicare Part D coverage gap (the "donut hole") by phasing down the copayments for drugs until it is at the standard 25% in 2020 and stepping up the percent discount that manufacturers provide. | No change. | No change. |

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| Acquiring Coverage and Subsidies | | | |
| Health insurance exchanges | <p>Establishes individual and small-group health insurance exchanges where individuals and businesses with up to 100 employees can purchase coverage. Exchanges may be run by a governmental or quasi-government agency, or a non-profit organization. Exchanges are required to perform certain functions related to consumer outreach and service as well as provide health plan oversight. Exchanges intend to promote greater transparency through a simplified approach to “shopping” for health insurance. They are empowered to provide tools that guide consumers through the process of obtaining health insurance, from plan search through enrollment including coordination of outreach and enrollment support via health insurance navigators and assisters.</p> <p><i>Regional exchanges:</i> States may form regional exchanges and/or for multiple exchanges may exist in a state (the latter only if the exchanges serve distinct geographic regions).</p> | <p>Exchanges are the only source through which consumers may procure an advanceable tax credit. Non-advanceable tax credits are available to purchase coverage off an exchange.</p> <p style="text-align: right;">Through 2019.</p> | <p>States may eliminate use of exchanges through 1332 waivers</p> |

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| Distribution of tax credits | Tax credits can be used to purchase QHPs only through established health insurance exchanges. | Empowers treasury to create a system to deliver age-adjusted tax-credits. Emphasizes the distribution system should, where possible, build upon what was established under the ACA. In cases where a plan is sold off an exchange, the provider of the eligible health insurance (or, if allowed by the Secretary, an agent or broker) shall be considered the proxy for conducting the responsibilities normally designated to an exchange. System to be implemented in 2020. | No change. |
| Eligibility determinations | <i>No-wrong door eligibility.</i> Requires states to develop a single form for consumers to use when applying for health insurance subsidies. Enables states to contract with Medicaid to determine eligibility for Medicaid coverage. | Repeals requirements for eligibility determinations set forth in sections 1411, and 1412 of the ACA in the context of determinations made for tax credits. Effective in 2020. | No change. |
| Establishing Coverage Options and Alternatives | | | |
| Consumer-Operated and -Oriented Plan Program (CO-OPs) | Fosters the creation of qualified nonprofit health insurance issuers to increase competition in the individual and small group markets. | No change. | No change. |
| Basic Health Plan | Option for states to create an insurance product available to citizens or lawfully | No change. | No change. |

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| | present non-citizens with income between 133-200% of the FPL who do not qualify for Medicaid, CHIP, or other minimum essential coverage. States receive 95% of the premium tax credits and cost-sharing reductions that would have otherwise been provided to (or on behalf of) eligible individuals if these individuals enrolled in QHPs through the marketplace. | | |
| Health Savings Accounts (HSAs), Health Reimbursement Accounts (HRAs), and Flexible Spending Accounts (FSAs) | <p><i>Limits FSA and HRA flexibility:</i> Excludes over-the-counter, non-prescribed drugs as reimbursable expenses.</p> <p><i>Increased tax on HSA funds:</i> Imposes an increased tax on distributions to HSAs not spent on qualified medical expenses.</p> <p><i>Limits FSA contributions:</i> Limits FSA contribution amounts to \$2,500 per year, adjusted for cost of living.</p> | <p>Repealed.</p> <p>Repealed.</p> <p>Repealed.</p> <p>HSAs may be used to pay for medical expenses incurred before the HSA was established, if the HSA was established within a 60-days of enrollment in a high deductible plan.</p> <p><i>Increases HSA contribution.</i> Increases annual HSA contribution limit to the maximum sum of an annual deductible and out-of-pocket expenses permitted under a high-deductible plan (at least</p> | <p>Repealed.</p> <p>Repealed.</p> <p>Same as AHCA.</p> <p>Same as AHCA.</p> |

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| | | <p>\$6,550 in self-only coverage; \$31,000 for family coverage). Additional “catch-up” contributions of up to \$1,000 may be made by individuals over age 55.</p> <p>Allows both spouses to make catch-up contributions toward a single HSA.</p> <p style="text-align: right;">Effective in 2018.</p> | |
| Multi-state Program | Directs the Office of Personnel Management to contract with at least two private health insurers per state to offer marketplace coverage options that [intend to] provide statewide or cross-state coverage. | No change. | No change. |
| Strategies to support market stabilization | | | |
| Risk adjustment program | Program through which HHS redistributes funds from plans with lower-risk enrollees to plans with higher-risk enrollees based on a risk calculation developed to evaluate the average financial risk of marketplace enrollees. States have the option to operate their own risk adjustment program, though to date all have defaulted to federal operation of the program. | No change. | No change. |

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| Strategies to support innovation, flexibility, and affordability | | | |
| State Innovation Waiver (1332) | <p><i>Waiver “Guardrails”.</i> Waivers must satisfy four criteria in relation to the ACA.</p> <ol style="list-style-type: none"> Coverage: Coverage must be “at least as comprehensive.” Affordability: Coverage must be “at least as affordable” (inclusive of all ACA cost-sharing protections). Number: Coverage must be provided to “a comparable number of residents.” Budget: Provisions included in the waiver may not increase the federal deficit. <p><i>What may be waived?</i> The ACA specifies which types of provisions may be waived. These include rules and legislation governing:</p> <ul style="list-style-type: none"> • Benefits • Subsidies • Health insurance marketplaces • Qualified Health Plan certification • The individual and employer mandates | No change. | <p>1332 waiver provisions altered and \$2B provided to support states (2017-2019)</p> <p>Changes criteria for 1332 waiver:</p> <ul style="list-style-type: none"> • increase access to comprehensive coverage • reduce average premiums • increase enrollment • does not increase the federal deficit • requires certification from Governor and Insurance department, not legislative authorization <p>May apply funds from Stabilization Fund and, if so, those funds will not be considered when determining impact on federal deficit</p> <p>Approvals up to 8 years with potential 8 year renewals; Secretary may not cancel a waiver before completion</p> <p>Authorizes expedited review and approval process by Secretary</p> |

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| Patient and State Stability Fund | | <p>Establishes \$138 in funding for states to be used to establish market stabilization programs.</p> <ul style="list-style-type: none"> ● \$100 billion from 2018-2026 can be used to establish any of 8 types of programs ● \$15 billion from 2018-2026 to establish an invisible risk-sharing program ● \$8 billion from 2018-2023 to provide financial assistance to consumers in states that opt to engage in medical underwriting ● \$15 billion in 2020 for the purpose of maternity coverage, newborn care, or prevention, treatment, or recovery support for individuals with mental and or substance use disorders. <p><i>Funding allocation.</i> 85% of funding allotted in 2018 and 2019, will be based on claims incurred during benefit year 2015 and 2016, respectively (the most recent years of medical loss ratio data). To receive the remaining 15%, states must have fewer than three plans that offer coverage on-exchange in 2017 or total uninsured rate must have increased from 2013-2015. In 2020, the Administration will set an allocation methodology based on cost, risk, low-income uninsured, and issuer competition. CMS may use the resources available to help stabilize premiums in states that opt not to use this funding to institute their own programs</p> | <p>Establishes the State Stability and Innovation Program comprised of two funds - one directly for issuers and another for states to administer</p> <p><i>Issuer Stability Fund</i></p> <ul style="list-style-type: none"> ● \$15 billion in CY 2018 & 2019 ● \$10 billion in CY 2020 & 2021 <p>CMS pays directly to issuers to address coverage and access disruptions and respond to urgent health care needs. Issuers required to submit notice of intent to participate within 30 days of enactment. CMS to determine procedure for providing and distributing funds. No match required</p> <p><i>Long term state stability and innovation fund</i></p> <ul style="list-style-type: none"> ● \$8 billion in CY 2019 ● \$14 billion in CY 2020 & 2021 ● \$6 billion in CY 2022 & 2023 ● \$5 billion in CY 2024 & 2025 ● \$4 billion in CY 2026 <p>This program would be established under title XXI (the statute governing CHIP) and requires CMS to determine a methodology to provide states that apply for funds with allotments that if not spent in 3 years can be redistributed among the states. This program requires state match:</p> <ul style="list-style-type: none"> ● 0% match in 2019-2021 ● 7% match in 2022 and rising incrementally |

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| | | <p><i>State match.</i> A state match will be phased in beginning in 2020.</p> <p><i>State flexibility.</i> Allows states flexibility to define certain parameters around which they will establish or maintain mechanisms through which they provide assistance related to the Stability Fund.</p> <p>More details available here.</p> | <p>to 35% in 2026</p> <p>For each of FY 2019 - FY 2021, at \$5 billion would be required to be used by states to make arrangements with issuers to stabilize premiums and promote market participation.</p> <p>Additionally, states may use funds to:</p> <ul style="list-style-type: none"> ● Establish a program or mechanism to help high risk individuals without access to employer sponsored coverage enroll in the individual market (e.g. reduce premiums); ● Establish arrangements with issuers to help stabilize premiums, promote market participation and plan choice; ● Pay providers directly; ● Provide out of pocket assistance <p>Limits what states can use for revenues to provide match- no intergovernmental transfers, public expenditures</p> <p>Once CMS approves an application it is valid through 2026</p> |

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| State waiver process (applicable to waivers for insurance requirements) | | <p>Waivers are considered automatically approved unless the Secretary responds within 60 days of waiver submission.</p> <p>Waivers must indicate how the request will:</p> <ul style="list-style-type: none"> ● reduce average premiums; ● increase enrollment; ● stabilize health insurance markets; ● stabilize premiums for individuals with pre-existing conditions; ● increase plan choice. <p>Waivers are not applicable toward:</p> <ul style="list-style-type: none"> ● Section 1332 programs ● BHP or CO-OPs ● Interstate compacts or multi-state plans ● Insurance benefits provided to Congress | |
| Medicaid | | | |
| Medicaid expansion | | | |
| Revised FPL limits for Medicaid | Expands Medicaid to all non-Medicare-eligible individuals under age 65 with incomes up to 138% FPL, based on modified adjusted gross income (Supreme Court ruling resulted in expansion being optional for states). | Codifies Medicaid expansion as a state option. Effective as of January 1, 2020 | Codifies Medicaid expansion as a state option; specifies ACA Medicaid expansion end date of 12/31/19 and adds a new Medicaid optional eligibility group that incorporates the existing ACA expansion enrollee definition. Effective January 1, 2020 |

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| | | Repeals state option to expand Medicaid to adults above 138% FPL. Effective as of December 31, 2017. | Same as AHCA/no change |
| State match for Medicaid expansion | States expanding Medicaid for the newly eligible population received 100% federal match for 2014-2016, gradually phasing down to 90% federal match in 2020. | Enhanced match for the Medicaid expansion population is only provided to states that expanded Medicaid as of 3/1/2017. This enhanced match for the expansion population is eliminated as of 1/1/20, but the bill grandfathers the enhanced match for individuals who were enrolled as of 12/31/19, so long as they remain enrolled and do not have a lapse in coverage for more than one month. After 1/1/20 states can enroll newly eligible individuals at the state's traditional FMAP. For states that expanded Medicaid prior to March 23, 2010, halts the phase up of matching rate; percentage would remain at 2017 levels of 80% for future years. Matching rate only applies for expenditures on behalf of individuals eligible for the matching rate and who remain enrolled in Medicaid without a gap of more than a month. | Enhanced match for the Medicaid expansion population is only provided to states that expanded Medicaid as of 3/1/17. Enhanced match rate will remain through CY2020, and then is phased down at the following rate in subsequent years: -85% in 2021 -80% in 2022 -75% in 2023 State's traditional match rate beginning in 2024 (If a state's regular match rate in any year is higher than the newly eligible match rate, the regular match rate would apply.) For states that expanded Medicaid prior to March 23, 2010, halts the phase up of matching rate; percentage would remain at 2017 levels of 80% for future years. (If a state's regular match rate in any year is higher than the newly eligible match rate, the regular match rate would apply, and the expansion match rate would not be available after 2023.) |
| Medicaid Safety-Net Fund | | Provides \$10 billion over 5 years (FY2018-FY2022) for states that have not implemented Medicaid expansion under the ACA as of July 1 of the preceding year. Further details under "provider payments." Spending does not count for calculating per capita caps (below). | Same as AHCA/no changes |

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| Medicaid Global Budget Financing (per capita cap and block grants) | | | |
| Per capita cap | | <p>Uses FY2016 as the base year to establish a per capita limit for spending for each of the following groups:</p> <ul style="list-style-type: none"> ● Elderly ● Blind and disabled ● Children ● ACA expansion adults ● Other eligible people not included in the first four groups <p><i>Allocation determination.</i> Trends 2016 amounts through to 2019 using CPI-M. After 2019, spending targets would increase yearly, based on the medical care component of the consumer price index for urban consumers (CPI-M) for adults and children, and by CPI-M+1 for elderly and disabled groups. The base for the per capita cap excludes DSH spending, Medicare premiums and other cost sharing, and safety net provider payment, supplemental payments, and the Part D clawback (states will continue to receive these payments outside of the cap). Any state exceeding their cap will receive reductions to their Medicaid funding in the following fiscal year.</p> <p>The per capita cap capped funding does not apply to the following eligibility groups:</p> <ul style="list-style-type: none"> ● CHIP Medicaid expansion ● Individuals receiving assistance through Indian Health Service Facilities | <p>Same as AHCA except that for states that adopted ACA expansion adults after February 2017, those adults are assigned to the “other eligible people” category for purposes of the PCC calculation.</p> <p>Reporting on Children with Complex Needs. The CMS 64 form is to be revised to call out CHIP and Medicaid children who have a chronic condition affecting 2 or more body parts or that affects cognitive ability requiring intensive health interventions or meets criteria for complexity under risk adjustment methodologies.</p> <p>Allocation determination: States chose base period -- any 8 consecutive quarters between 1Q2014 and 3Q2017. Base period trended to 2019 and indexed until 2024 by CPI-M. Elderly and disabled group indexed to CPI-M + 2 percentage points. Index changes to CPI in FY 2025 and thereafter.</p> <p>Base year excludes DSH, Medicare cost sharing, temporary safety net provider payment. Non-DSH supplemental payments are included in base year. The bill appears to be silent on how the Part D clawback is addressed.</p> <p>Per Capita Cap does not apply to certain eligibility groups. Same as AHCA with the addition of the exclusion of children eligible on the basis of disability.</p> |

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| | | <ul style="list-style-type: none"> ● Individuals entitled to coverage under the Breast and Cervical Cancer Early Detection Program ● Unauthorized aliens eligible for Medicaid emergency medical care ● Individuals eligible solely for Medicaid family planning ● Partial benefit dual-eligibles ● Individuals eligible for premium assistance ● Tuberculosis-related services | <p>Drive State Per Capita Caps (PCC) to the National Average. For each eligibility group PCC in each state, when a PCC is at least 25% lower than national average, the PCC for that eligibility group is increased at least .5% but not more than 2%. For each eligibility group PCC in each state, when a PCC is at least 25% higher than national average the PCC for that eligibility group is decreased at least .5% but not more than 2%. Very rural states are removed from the calculation.</p> <p style="text-align: right;">Effective FY 2020</p> |
| Block grant option | | <p>Starts in FY 2020, available for 10 years (afterward reverts to per capita cap). State plan amendment is approved unless HHS Secretary determines it incomplete or actuarially unsound within 30 days</p> <p>Applies only to traditional adult and child Medicaid populations (excluding elderly and disabled individuals).</p> <p><i>Allocation determination.</i> Funding would be determined using the same base year and formula as under the per capita cap approach, indexed to CPI (not CPI-M). Federal portion of block grant funds are based on enhanced CHIP FMAP. Unused block grant funds can be rolled into the next fiscal year if the state maintains the block grant.</p> <p><i>Program flexibility.</i> The only required services are the following: hospital care; surgical care and treatment; medical care and treatment; obstetrical</p> | <p>Medicaid Flexibility Program for which states makes application providing detail on eligibility categories, amount duration and scope of services, and notification of current enrollees.</p> <p>Approvals last 5 years.</p> <p>Potential new reporting requirements such as birth certificate and clinical data. State must hold a public comment period and meaningful opportunities for public input. There would be a similar federal process.</p> <p><i>Allocation determination:</i> Allocation would be calculated on a per capita basis as under the PCC approach (above) for the “other, non-elderly adult” group multiplied by the number of people in that group. The PCC amount is indexed to CPI and the total budget is the PCC multiplied by the size of the “other adult” eligibility group in 2016, indexed</p> |

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| | | <p>and prenatal care and treatment; prescribed drugs and medicines, and prosthetic devices; other medical supplies and services; health care for children with the exception of Early, Periodic, Screening, Diagnosis and Treatment (EPSDT) services.</p> <p>State discretion on cost sharing, delivery system model, and eligibility determination methodology.</p> | <p>forward to the first year of the block grant by percentage growth in total state population since 2016 + 3 percentage points.</p> <p>States can keep excess funds from year to year if they meet maintenance of effort requirements: uses a specified portion of federal allotment (allotment x CHIP FMAP rate) each year. States can spend excess funding with few limitations.</p> <p>States must</p> <ul style="list-style-type: none"> ● limit eligibility to the “other adult” eligibility group ● use MAGI eligibility, ● provide a minimum set of specified services to enrollees who would be otherwise categorically eligible under current law, ● provide a benefit package that has an actuarial value at least 95% of the Sec 1937 benchmark plan. ● provide mental health/substance abuse services in amount compliant with parity laws ● limit premiums and cost sharing to 5% of family income. <p style="text-align: right;">Effective 2020</p> |

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| Eligibility and enrollment | | | |
| Eligibility threshold for children | <p>This raises Medicaid eligibility levels for all children to 138% FPL. Required some states to transition children from separate CHIP to Medicaid coverage.</p> <p><i>Maintenance of effort (MOE).</i> Requires states to maintain the Medicaid and CHIP eligibility levels, standards, methodologies, and procedures for children that were in place in 2010 through FFY 2019.</p> | <p>Reverts mandatory Medicaid income eligibility for children ages 6-19 to 100% FPL.</p> <p>No change.</p> | <p>Same as AHCA/no change</p> <p>No change.</p> |
| Redetermination of expansion population | | <p>Requires states with Medicaid expansion populations to re-determine eligibility of expansion enrollees every 6 months. Provides a temporary 5% FMAP for states to comply.</p> <p>Effective October 1, 2017-December 31, 2019.</p> | <p>Same as AHCA, except that it is a state option rather than requirement, and allows states to opt to conduct redeterminations more frequently than every 6 months.</p> |
| Systems enhancements | <p>States were required to implement a number of changes to their Medicaid programs (related to eligibility and enrollment, operations, etc.), regardless of whether they opted to implement the Medicaid expansion.</p> | <ul style="list-style-type: none"> Provides a temporary 100% FMAP for state MMIS and eligibility systems Provides increase in other administrative matching to 60% for implementation of new data requirements. <p>Available FY2018-FY2019.</p> | <p>Provides a 10% and 25% increase in administrative FMAP for MSIS/TMSIS claims and other systems so that FMAP for IT is 100%. Provides a 10% (to 60%) increase in the basic administrative match rate to implement the per capita cap.</p> <p>Effective for expenditures in FY 2018</p> |
| Enrollment simplification | <p>Provides a new presumptive eligibility (PE) authority for hospitals.</p> | <p>Repealed; also eliminates PE for expansion population.</p> <p>Effective January 1, 2020.</p> | <p>Same as AHCA/no change.</p> |

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| Retroactive coverage date | | Limits the effective date of retroactive coverage of Medicaid benefits to the month in which the applicant applied. As of applications made on and after October 1, 2017. | Same as AHCA/no change |
| Accounting for lottery / lump sum payments | | Requires states to count monetary winnings from lotteries and other lump sum income in the month received if less than \$80,000, or over two months if amount is less than \$90,000, over 3 months if the amount is less than \$100,000, and adding 1 additional month for every additional increment of \$10,000. Allows states to define a hardship exemption, within parameters established by HHS. Effective January 1, 2020. | Not included |
| State flexibility on home equity limits | | Repeals state authority to elect a home equity limit above the statutory minimum for Medicaid eligibility determinations. Effective 180 days after enactment except where state legislation would be required to amend the state plan. | Not included |
| State option to institute work requirements | | States can create work requirements as a condition of receipt of Medicaid coverage for non-disabled, non-elderly and non-pregnant adults. States that implement a work requirement would receive a 5% administrative FMAP increase for administrative costs associated with implementation of a work requirement. Option available beginning October 1, 2017. | Same as AHCA/no change |

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| Medicaid programmatic design | | | |
| Benchmark benefits | Benefits for newly-eligible individuals based on a Medicaid benchmark plan that includes the ACA's essential health benefits. | Repeals requirement that Medicaid benchmark plans (Sec 1931 plans) must provide the essential health benefits. Effective as of December 31, 2019. | Same as AHCA/no change |
| Enhanced match for community-based attendant services and supports | Community First Choice : Created an option in Medicaid to allow states to provide community-based supports for individuals with disabilities who need institutional-level care. States were provided with an enhanced federal match rate. | Repeals enhanced federal match (6 percent) available for community-based attendant services and supports. Effective January 1, 2020. | Same as AHCA/no change |
| Home and community-based services | Provided states with additional options for providing home and community based services (HCBS) through Medicaid state plans instead of waivers for certain individuals. | | |
| Balancing Incentive Program | Provided qualifying states with an enhanced federal match rate from 10/1/11 to 9/30/15 to increase access to non-institutional LTSS options for individuals. | | |
| Medicaid health home | Established a Medicaid state plan option under Section 2703 to coordinate care through a health home model for individuals with two or more chronic conditions, or who have one chronic condition and are at risk for developing another, or who have one serious mental illness. States receive enhanced federal funding (a 90% match) for the first eight quarters of implementation. | No change. | No change. |

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| Penalty for fraud | | Increases monetary penalty that may be imposed for intentional Medicaid fraud to \$20,000. | Not included |
| <u>Money follows the Person</u> | Allocated an additional \$2.25 billion to the program and expanded eligibility criteria. | | |
| Institutions for Mental Disease | | | Establishes a new state plan option, “Qualified Inpatient Psychiatric Hospital Services” for individuals over 21 and under 65: <ul style="list-style-type: none"> ● Coverage is limited to 30 consecutive days/90 days annually; ● Requires state to maintain at least the same number of beds as were owned, operated, or contracted by the state as of the day of enactment or, if higher, the date of application; ● Requires state to maintain the same annual level of funding for inpatient and outpatient psychiatric services apart from new state plan option; ● Federal match rate for Qualified Inpatient Psychiatric Hospital Services is 50%. Effective October 1, 2018 |
| Grandfathering managed care waivers | | | Allows states with existing managed care waivers to maintain these services under a state plan amendment, provided that the waiver provisions do not change. Effective for waivers approved less than once and in place prior to January 1, 2017 |

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| Medicaid and CHIP Quality Performance Bonus Payments | | | Establishes quality performance bonus payments in Medicaid and CHIP beginning FY2023-FY2026. States that meet certain aggregate medical assistance expenditure targets and submit information on applicable quality measures defined by the HHS Secretary. |
| Children's Health Insurance Program (CHIP) | | | |
| Option to extend CHIP coverage | Provided states an option to offer CHIP coverage to children of state employees who were eligible for health benefits (if certain conditions were met). | No change. | No change. |
| Enhanced funding to states | Introduced a 23% point increase in the federal CHIP match rate (not to exceed 100%) beginning in FFY 2016 through FFY 2019. | No change. | No change. |
| Maintenance of effort (MOE) | Requires states to maintain Medicaid and CHIP eligibility levels, standards, methodologies and procedures for children that were in place in 2010 through FFY 2019. | No change. | No change. |
| Medicaid and CHIP Quality Performance Bonus Payments | | | Establishes quality performance bonus payments in Medicaid and CHIP beginning FY2023-FY2026. States that meet certain aggregate medical assistance expenditure targets and submit information on applicable quality measures defined by the HHS Secretary. |

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| Delivery System Reforms | | | |
| Center for Medicare and Medicaid Innovation (CMMI) within CMS | CMMI demonstration programs reward providers and systems for value over volume. CMMI funds a number of initiatives (such as the State Innovation Model - SIM) that address payment and delivery system reform and population health and prevention. CMMI also has a prevention and population health group that provides national leadership. | No change. | No change. |
| Accountable care organizations (ACOs) | The ACA defines ACOs and establishes a Medicare Shared Savings ACO program . | No change. | No change. |
| Medicare-Medicaid Coordination Office | Created to address issues for individuals dually-enrolled in Medicare and Medicaid. | No change. | No change. |
| Hospital Provider Payments | | | |
| Hospital readmissions reduction program | Penalizes hospitals for excess readmissions within 30 days of discharge. (Medicare) | No change. | No change. |
| Hospital-Acquired Condition (HAC) reduction program | Penalizes the worst performing quarter of hospitals. (Medicare) | No change. | No change. |

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| Medicaid coverage for tobacco cessation for pregnant women | Medicaid must cover counseling and medication for tobacco cessation without cost sharing. | | |
| Disproportionate Share Hospital (DSH) and other hospital payments | <ul style="list-style-type: none"> Reduces Medicare DSH payments and aggregates Medicaid DSH allotments. Reduces Medicare payments to certain hospitals for hospital-acquired conditions by 1%. | Repeals Medicaid DSH cuts <ul style="list-style-type: none"> In 2018 for non-expansion states. In 2020 for expansion states. | Non-Medicaid expansion states would be exempt from Medicaid DSH reductions beginning for the remainder of FY2017 through FY2019. States with below national average DSH spending would have their allotments increased each year FY2020 - FY2024 and scheduled reductions after 2024 would occur without regard to any allotment increase in non-expansion states. Reductions in expansion states continue with current law schedule. |
| Medicaid Safety-net Fund | | Provides \$10 billion over 5 years (FY2018-FY2022) for states that have not implemented Medicaid expansion under the ACA as of July 1 of the preceding year. Funding may only be used to adjust payment amounts made to safety net providers. <ul style="list-style-type: none"> Federal match rate for the payment adjustment amounts is 100% for CY 2018-2021 and 95% in CY 2022. State allotments would be determined according to the number of individuals in the state below 138% FPL as published in the 2015 American Community Survey (ACS) relative to other states eligible for funding. | Same as AHCA/no change |

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| Funding freeze on prohibited entities (Planned Parenthood) | | Imposes a one-year freeze on mandatory funding to prohibited entities which include non-profit, essential community providers primarily engaged in family planning and reproductive health services, that provide abortions in cases that do not meet the Hyde amendment exception for federal payment and received over \$350 million in federal and state Medicaid dollars in fiscal year 2014. Effective upon enactment. | Same as AHCA/no change |
| Provider Workforce | | | |
| National Healthcare Workforce Commission | Reauthorized funding for existing grant programs under the Public Health Services Act (PHSA) including federal health workforce programs administered by Health Resources and Services Administration (HRSA). National Health Service Corps (NHSC) funding reauthorized through Community Health Center Fund (CHCF). | No change. | No change. |
| Additional federal support for medical education | Increased federally supported medical student loans, increased loan rates/amounts for nursing students. Established pediatric specialty and public health loan repayment programs. | No change. | No change. |
| Community Health Center Fund | | Increases funding to the Community Health Center Fund to support FQHCs for FY 2017. | Same as AHCA/no change |

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| Quality Improvement | | | |
| Patient-Centered Outcomes Research Institute (PCORI) | PCORI funds comparative effectiveness research (CER) to help policymakers and others make informed decisions based on evidence-based information; however, CER may not be, “construed as mandates, guidelines, or recommendations for payment, coverage, or treatment or used to deny coverage.” | No change. | No change. |
| National Quality Strategy (NQS) | NQS works with stakeholders to align clinical quality measures around shared aims and priorities. It identifies and prioritizes areas of focus for quality improvement nationwide. It developed measure sets for nine topics aligned with six quality priorities. Measure alignment is done with an eye toward minimizing provider burden. | No change. | No change. |

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| Population Health | | | |
| Prevention and Public Health Fund | <p>The Epidemiology and Laboratory Capacity for Infectious Diseases (ELC) Cooperative Agreement, which awards funds to all 50 state health departments, receives nearly half its funding from the fund (see ASTHO, Prevention and Public Health Fund). ELC awards to states and localities totaled \$245 million in 2016. According to the CDC, “Funds provided through the ELC mechanism help pay for more than 1,000 full- and part-time positions in the state, territorial, local, and tribal health departments. These positions include epidemiologists, laboratorians, and health information systems staff,” in 2013. Trust for America’s Health estimates that states would lose more than \$3 billion over five years if the fund were repealed.</p> <p>The fund supports the Preventive Health and Health Services (PHHS) Block Grant to states, which supports rapid responses to emerging health issues. The CDC allocated \$160 million in PHHS Block Grant funding 2015, aligned with Healthy People 2020 goals. The ELC also gave states and cities \$60 million in July 2016 to fight Zika.</p> | <p>Repeals Prevention and Public Health Fund appropriations from fiscal year 2019 onward. Unobligated fund remaining at the end of FY 2018 will be rescinded.</p> | <p>Repeals Prevention and Public Health Fund appropriations from fiscal year 2018 onward.</p> |

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| Enhanced demographic data collection to monitor disparities | The ACA called for enhanced data collection for federal programs, including Medicaid and CHIP, to help address disparities. | No change. | No change. |
| Office of Minority Health | The ACA reauthorized the Office of Minority Health and moved it to the Office of the Secretary. It also created individual offices of minority health within each agency: CDC, HRSA, SAMHSA, AHRQ, FDA, and CMS. | No change. | No change. |
| Tax-exempt hospital community needs assessment/ community benefits | The ACA requires nonprofit hospitals seeking to retain their tax-exempt status to conduct community health needs assessments and develop a plan for addressing those needs. Final rules specify that the community needs addressed by hospitals may include the need to, “ensure adequate nutrition, or to address social, behavioral, and environmental factors that influence health in the community.” The rule requires each hospital to obtain and consider input from a governmental public health department. | No change. | No change. |
| Other taxes to fund the law | | | |
| | Prescription Drug Tax | Repealed | Repealed Effective January 1, 2018 |
| | Medical device tax. | Repealed. | Repealed Effective January 1, 2018 |
| | Tanning tax. | Repealed. | Repealed |

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| | <p>Net investment tax.</p> <p>Caps remunerations to health insurance executives at \$500,000.</p> <p>3.8% tax on unearned income for high-income taxpayers.</p> <p>Increases Medicare payroll tax rate on wages for high-wage individuals.</p> <p>Eliminates employer retiree drug benefit tax deduction</p> <p>Increases to 10% the medical expense tax deduction threshold</p> | <p>Repealed.</p> <p>Repealed.</p> <p>Effective January 1, 2017.</p> <p>Repealed.</p> <p>Effective January 1, 2023.</p> <p>Repealed</p> <p>Effective January 1, 2017</p> <p>Restores pre-ACA threshold for tax deductions based on medical-expenses (from 10% to 7.5%). Reduces threshold for tax deductions to 5.8%.</p> | <p>Repealed</p> <p>Effective October 1, 2017</p> <p>Effective January 1, 2017</p> <p>Repealed</p> <p>Effective January 1, 2017</p> <p>Modified to 1.45% for employed individuals and 2.9% for self employed individuals. Effective January 1, 2023</p> <p>Repealed</p> <p>Effective January 1, 2017</p> <p>Repealed and former 7.5% threshold restated Effective January 1, 2017</p> |

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| Miscellaneous | | | |
| Support for State Response to Opioid Crisis | | | Beginning in FY2018, authorizes and appropriates \$2 billion to HHS for state grants to provide individuals with mental or substance use disorders with substance use disorder treatment and recovery support services. |
| Additional rulemaking procedures for HHS Secretary | | | Requires HHS Secretary to establish processes to seek input from state Medicaid agencies and directors prior to finalizing proposed rules related to Medicaid. HHS must also accept and consider written and oral comments from state Medicaid agencies or an organization that represents state Medicaid directors and incorporate these comments in the preamble to the proposed rule. |
| Provider Taxes | | | Beginning in FY2021, reduces the Medicaid provider tax threshold each fiscal year by 2 percentage points, from 6% to 5% in FY2025, remaining at that level in subsequent years. |